

Protocol

Interspinous and Interlaminar Stabilization/Distraction Devices (Spacers)

(701107)

Medical Benefit		Effective Date: 10/01/13	Next Review Date: 07/15
Preauthorization	No	Review Dates: 07/07, 07/08, 09/09, 09/10, 07/11, 07/12, 07/13, 07/14	

*The following Protocol contains medical necessity criteria that apply for this service. It is applicable to Medicare Advantage products unless separate Medicare Advantage criteria are indicated. If the criteria are not met, reimbursement will be denied and the patient cannot be billed. **Preauthorization is not required but is recommended if, despite this Protocol position, you feel this service is medically necessary.** Please note that payment for covered services is subject to eligibility and the limitations noted in the patient's contract at the time the services are rendered.*

Description

Interspinous spacers are small devices implanted between the vertebral spinous processes. After implantation, the device is opened or expanded to distract (open) the neural foramen and decompress the nerves. Interlaminar spacers are implanted midline between adjacent lamina and spinous processes to provide dynamic stabilization following decompressive surgery.

Background

Interspinous spacers are devices implanted between vertebral spinous processes. Interlaminar spacers are implanted between adjacent lamina and have two sets of wings that are placed around the inferior and superior spinous processes. These implants aim to restrict painful motion while otherwise enabling normal motion. The devices (spacers) distract the laminar space and/or spinous processes and restrict extension. This procedure theoretically enlarges the neural foramen and decompresses the cauda equina in patients with spinal stenosis and neurogenic claudication. Other types of dynamic posterior stabilization devices are pedicle screw/rod-based devices and total facet replacement systems; these are not covered in this Protocol.

One type of interspinous implant is inserted between the spinous processes through a small (4-8 cm) incision and acts as a spacer between the spinous processes, maintaining the flexion of that spinal interspace. The supraspinous ligament is maintained and assists in holding the implant in place. The surgery does not include any laminotomy, laminectomy, or foraminotomy at the time of insertion, thus reducing the risk of epidural scarring and cerebrospinal fluid leakage. Other interspinous spacers require removal of the interspinous ligament and are secured around the upper and lower spinous processes. Interlaminar implants are inserted between the adjacent lamina and spinous processes following decompressive surgery.

Regulatory Status

In November 2005, the X-STOP® Interspinous Process Decompression (IPD®) System (Kyphon-now part of Medtronic Spine LLC) was approved by the U.S. Food and Drug Administration (FDA) for "treatment of patients aged 50 or older suffering from neurogenic intermittent claudication secondary to a confirmed diagnosis of lumbar spinal stenosis." It is approved for patients with moderately impaired physical function who have had a regimen of at least six months of nonoperative treatment and who have relief of their pain when in flexion. The device is approved for implantation at one or two lumbar levels in patients whose condition warrants surgery at no more than two levels. The X-STOP PEEK (polyetheretherketone) received approval in 2006 and is a modified version of the X-STOP that includes a PEEK spacer and additional 16-mm spacer size. The indications are the same as for the X-STOP titanium model.

FDA lists the following contraindications to use of the X-STOP:

- an allergy to titanium or titanium alloy;
- spinal anatomy or disease that would prevent implantation of the device or cause the device to be unstable in situ, such as:
 - significant instability of the lumbar spine, e.g., isthmic spondylolisthesis or degenerative spondylolisthesis greater than grade 1.0 (on a scale of I-4);
 - an ankylosed segment at the affected level(s);
 - acute fracture of the spinous process or pars interarticularis;
 - significant scoliosis (Cobb angle greater than 25°);
- cauda equina syndrome defined as neural compression causing neurogenic bowel or bladder dysfunction;
- diagnosis of severe osteoporosis, defined as bone mineral density (from dual energy x-ray absorptiometry or some comparable study) in the spine or hip that is more than 2.5 [standard deviations] SD below the mean of adult normals in the presence of one or more fragility fractures;
- active systemic infection or infection localized to the site of implantation.

The coflex® Interlaminar Technology implant (Paradigm Spine) was approved by FDA in 2012 (P110008). It is a single-piece U-shaped titanium alloy dynamic stabilization device with pairs of wings that surround the superior and inferior spinous processes. This device was previously called the Interspinous U.

The coflex® is indicated for use in one- or two-level lumbar stenosis from L1-L5 in skeletally mature patients with at least moderate impairment in function, who experience relief in flexion from their symptoms of leg/buttocks/groin pain, with or without back pain, and who have undergone at least six months of nonoperative treatment. The coflex® is intended to be implanted midline between adjacent lamina of one or two contiguous lumbar motion segments. Interlaminar stabilization is performed after decompression of stenosis at the affected level(s).

FDA lists the following contraindications to use of the coflex®:

- Prior fusion or decompressive laminectomy at any index lumbar level.
- Radiographically compromised vertebral bodies at any lumbar level(s) caused by current or past trauma or tumor (e.g., compression fracture).
- Severe facet hypertrophy that requires extensive bone removal which would cause instability.
- Grade II or greater spondylolisthesis.
- Isthmic spondylolisthesis or spondylolysis (pars fracture).
- Degenerative lumbar scoliosis (Cobb angle > 25°).
- Osteoporosis.
- Back or leg pain of unknown etiology.
- Axial back pain only, with no leg, buttock, or groin pain.
- Morbid obesity defined as a body mass index > 40.
- Active or chronic infection - systemic or local.
- Known allergy to titanium alloys or magnetic resonance imaging (MRI) contrast agents.
- Cauda equina syndrome defined as neural compression causing neurogenic bowel or bladder dysfunction.

The FDA labeling also contains multiple precautions and the following warnings:

Coflex® Interlaminar Technology should only be used by surgeons who are experienced and have undergone

hands-on training in the use of this device. Only surgeons who are familiar with the implant components, instruments, procedure, clinical applications, biomechanics, adverse events, and risks associated with the coflex® Interlaminar Technology should use this device. A lack of adequate experience and/or training may lead to a higher incidence of adverse events.

Data has demonstrated that spinous process fractures can occur with coflex® implantation. Potential predictors for spinous process fractures include:

- Over-decompression during surgery leading to instability in the spine,
- Resection of the spinous process to ≤ 14 mm,
- Height of the spinous process ≤ 23 mm pre-operatively,
- Osteopenia or osteoporosis, and
- “Kissing” spinous processes.

If a spinous process fracture occurs during the surgical procedure, the surgeon should assess if sufficient bone stock exists for coflex® implantation.

Continued FDA approval of the coflex® is contingent on annual reports of two postapproval studies to provide longer-term device performance and device performance under general conditions of use. One study will provide five-year follow-up of the cohort in the pivotal investigational device exemption trial. The second will be a multicenter trial with 230 patients with follow-up at five years that compares decompression alone versus decompression plus coflex®.

The Wallis® System (originally from Abbott Spine; currently from Zimmer Spine) was introduced in Europe in 1986. The first-generation Wallis implant was a titanium block; the second-generation device is composed of a plastic-like polymer that is inserted between adjacent processes and held in place with a flat cord that is wrapped around the upper and lower spinous processes. The Wallis System is currently being tested in an FDA-regulated clinical trial. Also in an FDA-regulated clinical trial is the DIAM™ Spinal Stabilization System (Medtronic Sofamor Danek), which is a soft interspinous spacer with a silicone core. The DIAM system requires removal of the interspinous ligament and is secured with laces around the upper and lower spinous processes. Other clinical trials underway at U.S. centers are studying the In-Space (Synthes), Superior® (Vertiflex), and FLEXUS™ (Globus Medical) devices; the comparator in these trials is the X-STOP device.

ExtendSure and CoRoent (both from NuVasive) were launched in Europe in 2005 and 2006. The NL-Prow™ (Non-Linear Technologies), Aperius® (Medtronic Spine), and Falena® (Mikai) devices are in trials in Europe.

Related Protocols

Facet Arthroplasty

Interspinous Fixation (Fusion) Devices

Policy (Formerly Corporate Medical Guideline)

Interspinous distraction devices are considered **investigational** as a treatment of neurogenic intermittent claudication.

Use of an interlaminar stabilization device following decompressive surgery is considered **investigational**.

Medicare Advantage

For Medicare Advantage a spinous process distraction device will be considered **medically appropriate** under

the conditions as allowed in the Food and Drug Administration (FDA) pre-market approval (for a spinous process distraction device). The device is indicated for treatment of patients aged 50 and older suffering from neurogenic intermittent claudication secondary to confirmed diagnosis of lumbar spinal stenosis (with x-ray, MRI, and/or CT evidence of thickened ligamentum flavum, narrowed lateral recess and/or central canal narrowing).

It is indicated for those patients with moderately impaired physical function, symptom relief of leg/buttock/groin pain, with or without back pain, with flexion, and persistence of symptoms after at least six months of non-operative treatment.

For use of an interlaminar stabilization device see above general business investigational statement.

Services that are the subject of a clinical trial do not meet our Technology Assessment Protocol criteria and are considered investigational. *For explanation of experimental and investigational, please refer to the Technology Assessment Protocol.*

It is expected that only appropriate and medically necessary services will be rendered. We reserve the right to conduct prepayment and postpayment reviews to assess the medical appropriateness of the above-referenced procedures. **Some of this Protocol may not pertain to the patients you provide care to, as it may relate to products that are not available in your geographic area.**

References

We are not responsible for the continuing viability of web site addresses that may be listed in any references below.

1. Chou R, Baisden J, Carragee EJ et al. Surgery for low back pain: a review of the evidence for an American Pain Society Clinical Practice Guideline. *Spine (Phila Pa 1976)* 2009; 34(10):1094-109.
2. Zucherman JF, Hsu KY, Hartjen CA et al. A multicenter, prospective, randomized trial evaluating the X STOP interspinous process decompression system for the treatment of neurogenic intermittent claudication: two-year follow-up results. *Spine (Phila Pa 1976)* 2005; 30(12):1351-8.
3. Anderson PA, Tribus CB, Kitchel SH. Treatment of neurogenic claudication by interspinous decompression: application of the X STOP device in patients with lumbar degenerative spondylolisthesis. *J Neurosurg Spine* 2006; 4(6):463-71.
4. Kabir SM, Gupta SR, Casey AT. Lumbar interspinous spacers: a systematic review of clinical and biomechanical evidence. *Spine (Phila Pa 1976)* 2010; 35(25):E1499-506.
5. Kondrashov DG, Hannibal M, Hsu KY et al. Interspinous process decompression with the X-STOP device for lumbar spinal stenosis: a 4-year follow-up study. *J Spinal Disord Tech* 2006; 19(5):323-7.
6. Hsu KY, Zucherman JF, Hartjen CA et al. Quality of life of lumbar stenosis-treated patients in whom the X STOP interspinous device was implanted. *J Neurosurg Spine* 2006; 5(6):500-7.
7. Stromqvist BH, Berg S, Gerdhem P et al. X-stop versus decompressive surgery for lumbar neurogenic intermittent claudication: randomized controlled trial with 2-year follow-up. *Spine (Phila Pa 1976)* 2013; 38(17):1436-42.

8. Miller LE, Block JE. Interspinous spacer implant in patients with lumbar spinal stenosis: preliminary results of a multicenter, randomized, controlled trial. *Pain Res Treat* 2012; 2012:823509.
9. Kuchta J, Sobottke R, Eysel P et al. Two-year results of interspinous spacer (X-Stop) implantation in 175 patients with neurologic intermittent claudication due to lumbar spinal stenosis. *Eur Spine J* 2009; 18(6):823-9.
10. Brussee P, Hauth J, Donk RD et al. Self-rated evaluation of outcome of the implantation of interspinous process distraction (X-Stop) for neurogenic claudication. *Eur Spine J* 2008; 17(2):200-3.
11. Siddiqui M, Smith FW, Wardlaw D. One-year results of X Stop interspinous implant for the treatment of lumbar spinal stenosis. *Spine (Phila Pa 1976)* 2007; 32(12):1345-8.
12. Tuschel A, Chavanne A, Eder C et al. Implant survival analysis and failure modes of the X STOP interspinous distraction device. *Spine (Phila Pa 1976)* 2011.
13. Patil S, Burton M, Storey C et al. Evaluation of interspinous process distraction device (X-STOP) in a representative patient cohort. *World Neurosurg* 2013; 80(1-2):213-7.
14. Rolfe KW, Zucherman JF, Kondrashov DG et al. Scoliosis and interspinous decompression with the X-STOP: prospective minimum 1-year outcomes in lumbar spinal stenosis. *Spine J* 2010; 10(11):972-8.
15. Barbagallo GM, Olindo G, Corbino L et al. Analysis of complications in patients treated with the X-Stop Interspinous Process Decompression System: proposal for a novel anatomic scoring system for patient selection and review of the literature. *Neurosurgery* 2009; 65(1):111-19; discussion 19-20.
16. Bowers C, Amini A, Dailey AT et al. Dynamic interspinous process stabilization: review of complications associated with the X-Stop device. *Neurosurg Focus* 2010; 28(6):E8.
17. Kim DH, Tantorski M, Shaw J et al. Occult spinous process fractures associated with interspinous process spacers. *Spine (Phila Pa 1976)* 2011; 36(16):E1080-5.
18. Verhoof OJ, Bron JL, Wapstra FH et al. High failure rate of the interspinous distraction device (X-Stop) for the treatment of lumbar spinal stenosis caused by degenerative spondylolisthesis. *Eur Spine J* 2008; 17(2):188-92.
19. U.S. Food and Drug Administration. Summary of safety and effectiveness data: coflex Interlaminar Technology. 2012. Available online at: http://www.accessdata.fda.gov/cdrh_docs/pdf11/P110008b.pdf. Last accessed March, 2014.
20. Davis RJ, Errico TJ, Bae H et al. Decompression and Coflex interlaminar stabilization compared with decompression and instrumented spinal fusion for spinal stenosis and low-grade degenerative spondylolisthesis: two-year results from the prospective, randomized, multicenter, Food and Drug Administration Investigational Device Exemption trial. *Spine (Phila Pa 1976)* 2013; 38(18):1529-39.
21. Davis R, Auerbach JD, Bae H et al. Can low-grade spondylolisthesis be effectively treated by either coflex interlaminar stabilization or laminectomy and posterior spinal fusion? Two-year clinical and radiographic results from the randomized, prospective, multicenter U.S. investigational device exemption trial: clinical article. *J Neurosurg Spine* 2013; 19(2):174-84.
22. Moojen WA, Arts MP, Jacobs WC et al. Interspinous process device versus standard conventional surgical decompression for lumbar spinal stenosis: randomized controlled trial. *BMJ* 2013; 347:f6415.
23. Richter A, Schutz C, Hauck M et al. Does an interspinous device (Coflex) improve the outcome of decompressive surgery in lumbar spinal stenosis? One-year follow up of a prospective case control study of 60 patients. *Eur Spine J* 2010; 19(2):283-9.

24. Richter A, Halm HF, Hauck M et al. 2-year Follow-up After Decompressive Surgery With and Without Implantation of an Interspinous Device for Lumbar Spinal Stenosis: A Prospective Controlled Study. J Spinal Disord Tech 2012.
25. National Institute for Health and Clinical Excellence. Interspinous distraction procedures for lumbar spinal stenosis causing neurogenic claudication. 2010. Available online at: <http://guidance.nice.org.uk/IPG365>. Last accessed March, 2014.
26. Chou R, Loeser JD, Owens DK et al. Interventional therapies, surgery, and interdisciplinary rehabilitation for low back pain: an evidence-based clinical practice guideline from the American Pain Society. Spine (Phila Pa 1976) 2009; 34(10):1066-77.
27. North American Spine Society. Evidence-based clinical guidelines for multidisciplinary spine care: Diagnosis and treatment of degenerative lumbar spinal stenosis. 2011. Available online at: <https://www.spine.org/Documents/ResearchClinicalCare/Guidelines/LumbarStenosis.pdf>. Last accessed March, 2014.
28. North American Spine Society. Interspinous device without fusion. 2014. Available online at: <https://www.spine.org/Documents/PolicyPractice/CoverageRecommendations/InterspinousFixationWithFusion.pdf>. Last accessed May, 2014.
29. Medicare Matters. Number MM5276. 2006. Available online at: <http://www.cms.gov/MLN MattersArticles/downloads/MM5276.pdf>. Last accessed March, 2014.
30. National Government Services Local Coverage Article: Category III CPT® Code Coverage – Related to LCD L25275 (A46075), Revision Effective Date 05/01/2014.